

Subject:	Winterbourne View Improvement Programme - Stocktake		
Date of Meeting:	27th November, 2013		
Report of:	Executive Director of Adult Services		
Contact Officer:	Name:	Mark Hendriks	Tel: 29-3071
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Ward(s) affected:	All		

FOR GENERAL RELEASE**1. SUMMARY AND POLICY CONTEXT:**

- 1.1 In May 2011 a Panorama programme screened an undercover investigation into abuse at Winterbourne View a specialist hospital for people with learning disabilities and mental health problems. This resulted in convictions of a number of staff and a serious case review commissioned by South Gloucestershire Council.
- 1.2 The Department of Health produced final report, Transforming Care, in December 2012, and this alongside a partnership-wide Concordat set out the requirements and developments needed in all local areas.
- 1.3 A national Winterbourne View Joint Improvement Programme was also announced to ensure all local authorities take action to minimise and remove risks to service users with Learning Disabilities and Autism in specialist hospitals and work towards providing appropriate accommodation more locally and in community settings.
- 1.4 A “stocktake” on progress was required to be submitted by 5th July 2013. The purpose of the stocktake is to enable local areas to assess their progress against commitments in the Concordat and to allow for good practice and progress from local areas to be shared nationally.
- 1.5 The Winterbourne View Joint Improvement Programme asked local authorities to lead this process given their leadership role through Health and Well Being Boards and required that responses were developed with local partners, including CCGs, and shared with Health and Wellbeing Boards.
- 1.6 The purpose of this report is to inform the Board how the requirements are being delivered in Brighton & Hove and to update the board on local progress.
- 1.7 The Brighton & Hove stocktake submission is attached as Appendix One.

2. RECOMMENDATIONS:

- 2.1 That the Board note the content of the Winterbourne View Joint Improvement Programme – Brighton & Hove Response: Initial Stocktake of Progress against key Winterbourne View Concordat Commitment submission, attached to this report. (Appendix One)
- 2.2 That the Board note the progress made in Brighton & Hove regarding the future commissioning arrangements for people requiring treatment and assessment placements.

3. RELEVANT BACKGROUND INFORMATION/CHRONOLOGY OF KEY EVENTS:

- 3.1 The abuse that was exposed by Panorama was deeply shocking and indicated not only local but systemic failures in the care and treatment of “people with learning disabilities or autism who also have mental health conditions or behaviours viewed as challenging”.
- 3.3 In Brighton & Hove there are no specialist hospitals; however placements are made out of area for such services. Although there were no allegations of abuse in any of these services, all clients were reviewed in 2011 to ensure the quality, safety and appropriateness of the placements. The CCG now fund the Community Learning Disability Team for a specialist ongoing resource to ensure that people who require placement within specialist hospitals receive effective assessment, review and discharge planning to ensure people have good quality hospital services and remain in them no longer than is absolutely essential.
- 3.4 All local areas were asked to carry out a stock check on actions required. The stocktake covered 11 key areas:
 - Models of partnership
 - Understanding the money
 - Case management for individuals
 - Current review programme
 - Safeguarding
 - Commissioning arrangements
 - Developing local teams and services
 - Prevention and crisis response capacity
 - Understanding the population who may need/receive services
 - Children and adults transition planning
 - Current and future market requirements and capacity
- 3.5 The Brighton & Hove Stocktake is attached (Appendix One) which outlines the local situation against the following headings:
- 3.6 Overall the stocktake indicates that good progress has been made in Brighton & Hove. There are good partnerships and good joint working with health partners and providers and we have the resources in place to ensure every individual receives high quality care planning, including discharge planning. We are developing local community services for people who may be ready for discharge, and/or those who are at risk of admission. We plan with children’s services to

identify, assess and plan for young people at risk as they become adults. We have had a local improvement plan in place since the publication of Transforming Care and the Concordat to ensure we are working towards all the requirements.

3.7 Our next steps are to develop a strategic plan for this population group, including all at risk adults and children, by April 2014 in line with DH requirements. A strategic steering group is in place and draft strategic objectives are proposed as:

1. Ensure all hospital placements are good quality, appropriate and reviewed regularly with a focus on effective intervention & timely discharge
2. Review & improve processes for the commissioning of hospital placements
3. Review & enhance the local resources in place for crisis intervention and prevention of admission
4. Ensure all local services provide good quality, safe services for people in the defined group
5. Review and improve how children and young people considered to be in the at risk group are identified, assessed and planned for.

3.8 Our main focus for development will be ensuring that we develop strong commissioning arrangements with specialist providers, ensuring we develop the necessary local services to enable discharge/prevent admission of the most complex clients, including ensuring that at risk complex children are identified and planned for.

4. COMMUNITY ENGAGEMENT AND CONSULTATION

4.1 Local progress toward the post-Winterbourne agenda has been reported to the Learning Disability Partnership Board, Learning Disability Provider Forum, Safeguarding Adults Board and the CCG Quality Assurance Committee in the last 12 months.

4.2 The local stocktake was developed in partnership with the CCG and signed by the CCG, Local Authority and chair of the Health & Well-Being Board.

5. FINANCIAL & OTHER IMPLICATIONS:

Financial Implications:

5.1 There are no direct financial implications associated with this report

Finance Officer Consulted: Anne Silley Date: 01/11/13

Legal Implications:

5.2 There are no legal implications arising from this report

Lawyer Consulted: Elizabeth Culbert Date: 01/11/13

Equalities Implications:

- 5.3 An Equality Impact Assessment has not been completed specifically in connection with the completion of the stocktake. Consideration will be given within the review and provision of individual placements to address gender, age, race, sexuality, religion and cultural background.

Sustainability Implications:

- 5.4 The stocktake itself has no specific Sustainability implications, but progress toward local community placements rather than high cost out of city hospital placements implies more sustainable solutions to meeting the needs of local people with complex needs.

Crime & Disorder Implications:

- 5.5 The stocktake itself has no specific Crime & Disorder implications, but progress toward local community placements for people who may have high-risk behaviours will need to incorporate measures to protect individuals returning to the community, the people that support them and the public. This will be addressed on an individual basis including engaging with relevant public sector partners as required.

Risk and Opportunity Management Implications:

- 5.6 The stocktake itself has no specific Risk Management Plan. The risks, opportunities and barriers to progress are referenced within the stocktake document. Risks to the individual are considered and steps taken to minimise risks are included in the individual assessment and planning for care and support.

Public Health Implications:

- 5.7 The stocktake itself has no specific Public Health implications, but progress toward local community placements rather than high cost out of city hospital placements implies positive Public Health impacts in terms of; better outcomes for people with complex needs, better care planning for children and young people, greater capacity for self-determination for individuals with complex needs, better access to work and meaningful activity in community settings, better health outcomes through enhanced review and bespoke commissioning, and more sustainable communities through enhanced local specialist services.

Corporate / Citywide Implications:

- 5.8 The stocktake itself has no specific Corporate / Citywide implications, but progress toward local community placements rather than high cost out of city hospital placements is in line with council and citywide priorities (through partnership working) to reduce inequalities, improve value for money, develop capacity in local services, improve health and well-being outcomes and ensure the city meets the needs of the most vulnerable.

6. EVALUATION OF ANY ALTERNATIVE OPTION(S):

- 6.1 Not to complete the stocktake, however it is a national requirement that all Local Authorities complete and submit by 5th July 2013.
- 6.2 Not to share the stocktake with the Board, but this is also a national requirement.

7. REASONS FOR REPORT RECOMMENDATIONS

- 7.1 The Local Government Association, NHS England and the Minister of State for Care & Support has required local areas to ensure Health & Well-Being Boards are aware of and engaged with the Winterbourne View Joint Improvement Programme and this stocktake specifically.

SUPPORTING DOCUMENTATION

Appendices:

1. Winterbourne View Joint Improvement Programme – **Brighton & Hove Response**: Initial Stocktake of Progress against key Winterbourne View Concordat Commitment

Documents in Members' Rooms

1. None

Background Documents

1. Documents relating to the Winterbourne Joint Improvement Programme are included in the Local Government Association Website and can be found by following this link: http://www.local.gov.uk/web/guest/adult-social-care/-/journal_content/56/10180/3912043/ARTICLE
2. Transforming care: A national response to Winterbourne View Hospital *Department of Health Review: Final Report* (December 2012) and associated documents are available here: <https://www.gov.uk/government/publications/winterbourne-view-hospital-department-of-health-review-and-response>

